DONOR-ADVISED FUNDS & **PRIVATE FOUNDATIONS:** MAKING THE RIGHT CHOICE

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Donor Advised Fund (DAF) -Overview

- DAF has been around for decades; Not statutorily defined until Pension Protection Act of 2006
- Each DAF established and maintained by a "sponsoring organization"
- Sponsoring organization has legal control over the DAF and its assets; Donor has "advisory privileges"
- DAF's exempt status derives from sponsoring organization; DAF need not separately seek recognition of exemption

Donor Advised Fund – Definition

I.R.C. § 4966(d)(2):

- (1) Separately identified by reference to contributions of a donor or donors;
- (2) Owned and controlled by a sponsoring organization;
- (3) Donor reasonably expects to have advisory privileges with respect to distribution/investment;
- (4) Does not make distributions only to a single identified organization or gov entity; and
- (5) in certain circumstances, donor does not advise which individuals receive grants for travel, study, or other similar purposes.

Private Foundation (PF) -Overview

- PF is separate legal entity; Not associated with another charity
- PF must obtain its own exemption under I.R.C. § 501(c)(3)
- PF offers greater potential for donor control
- PF is subject to additional administrative and compliance requirements (excise taxes under Chapter 42 of I.R.C., including self-dealing, excess business holdings, taxable expenditures, net investment income, jeopardizing investments, and failure to distribute income)

Note: DAFs are now also subject to excess business holdings rules.

Private Foundation - Definition

- I.R.C. § 509(a): "Private Foundation" is a domestic or foreign organization described in 501(c)(3) <u>other</u> than those described in 509(a)(1)-(4)
- I.R.C. § 501(c)(3): Includes "[c]orporations, and any community chest, fund, or foundation, organized and operated exclusively for . . . [exempt purposes]"
- I.R.C. § 509(a)(1)-(4): Essentially refers to many traditional charitable institutions (e.g., churches, schools, hospitals, medical research organizations, governmental units, etc.), certain exempt function organizations, supporting organizations, and organizations testing for public safety.

Formation

Donor-Advised Funds:

- Enter into agreement with sponsoring public charity (i.e., "sponsoring organization")
- No need to apply for tax exemption
- Can be established relatively fast

Private Foundations:

- Form an entity under state law (nonprofit corporation or charitable trust)
- Submit Form 1023 or 1023-EZ with IRS (recognition of exemption)

Usually wait 90 to 180 days to receive exemption

Relative Cost

Donor-Advised Funds:

- Modest or no start-up fees
- Annual maintenance and investment fees

- More substantial start-up fees (including legal fees and filing fees to obtain exemption)
- No set annual maintenance and investment fees (unless PF engages 3rd party to provide such services), but have annual minimum distribution requirement and annual compliance cost associated with Form 990-PF

Charitable Deduction

Donor-Advised Funds:

- Contributions of ordinary income property deductible up to 50% of donor's adjusted gross income (AGI) (cash contributions deductible up to 60% of AGI)
- Contributions in excess of limitation can generally be carried forward for 5 years

- Contributions of ordinary income property deductible up to 30% of donor's AGI
- Contributions in excess of limitation can generally be carried forward for 5 years

Charitable Deduction (cont.)

Donor-Advised Funds:

- Capital Gain Property: contributions deductible up to 30% of donor's AGI; Deduction based on fair market value of gifted asset
- High Risk, Private Equity, or Illiquid Assets: Some DAFs may not be willing to accept

- Capital Gain Property: contributions deductible up to 20% of donor's AGI; Deduction based on donor's basis (except for qualified appreciated stock)
- High Risk, Private Equity, or Illiquid Assets: Greater freedom to accept, but subject to limited deduction and Chapter 42 excise taxes

Administration

Donor-Advised Funds:

- Sponsoring organization handles all administrative tasks (including grant-making and annual tax compliance)
- Charge fee based on value of assets

- PF responsible for grant making, administration and compliance (either directly, through staff or by third parties)
- Must remain cognizant of IRS restrictions (excise taxes), prudent investment rules, and state-law fiduciary duties

Reporting & Disclosure

Donor-Advised Funds:

- Sponsoring organization must file Form 990; DAF not responsible for any additional annual report
- Sponsoring organization responsible for providing receipt of contributions
- DAF donors can generally be kept confidential

- PF must file Form 990-PF each year
- PF responsible for providing receipt of contributions
- PF donors generally must be publicly disclosed in 990-PF

Donor Control/Participation

Donor-Advised Funds

- Donor makes grant recommendations ("Advisory Privileges")
- No opportunity for family employment at DAF

- PF retains control over and responsibility of grantmaking
- PF can employ one or more family members of founder so long as compensation is reasonable and non-excessive (need to be very careful to avoid self-dealing)

Investments

Donor-Advised Funds

- Investments made by sponsoring organization
- Donor may have input ("advisory privileges"), but no control
- Charge annual investment fee

- Responsible for own investment program, may outsource to outside professionals
- Board of PF has fiduciary duties and subject to TUPMIFA

Prudent Investor Rules

Donor-Advised Funds

Requirements met by sponsoring organization

- Requirements met by PF:
 - Texas Uniform Prudent Management of Institutional Funds Act ("TUPMIFA")
 - Texas Uniform Prudent Investor Act ("TUPIA")

DAF: Additional IRS Rules

Pension Protection Act:

- Incidental Benefits Prohibited [I.R.C. § 4967]
- Automatic Excess Benefit Transactions [I.R.C. § 4958(c)(2)]
- Excess Business Holdings [I.R.C. § 4943]
- Taxable Distributions [I.R.C. § 4966]
- Proposed Regulations [Notice 2017-73]

PF: Additional IRS Rules

Private Foundation Excise Taxes:

- Net Investment Tax [I.R.C. § 4940]
- **Self-Dealing** [I.R.C. § **4941**]
- Mandatory Minimum Distributions [I.R.C. § 4942]
- Excess Business Holdings [I.R.C. § 4943]
- Jeopardizing Investments [I.R.C. § 4944]
- Taxable Expenditures [I.R.C. § 4945]

Fiduciary Responsibility

Donor-Advised Funds

 Requirements must be met by sponsoring organization

- Fiduciary duties held by PF's Board:
 - Duty of Loyalty, Duty of Care, and Duty of Obedience
 - TBOC § 22.230(a) (Interested director, officer, and other related person transactions limited)
 - TBOC § 22.225 (loans to directors prohibited)
- Must be cognizant of Texas AG oversight

Why Choose DAF?

Potential Reasons:

- Desired gift is of a lesser amount (lower startup costs)
- Greater charitable deduction potential (i.e., up to 60% of AGI for cash; up to 30% of AGI for appreciated property and FMV deduction)
- Grant-making can generally begin sooner (due to faster set-up time and tax status already in place)

Why Choose DAF? (cont.)

More Potential Reasons:

- No legally-imposed annual payout requirement
- Avoid compliance and administration responsibilities (control and responsibility vested in sponsoring organization)
- Greater donor privacy (ability to maintain confidentiality)

Why Choose PF?

Potential Reasons:

- Greater control over grant-making and administration (legal right and power to choose grantees, grant amounts, etc.; not just advisory)
- Greater control over investment (legal right and power to establish investment portfolio, subject to prudent investment and other applicable rules)
- Want to include family (may include family members in positions of authority, subject to selfdealing rules) and create lasting, on-going legacy

Why Choose PF? (cont.)

More Potential Reasons:

- Want more control over multi-generational succession (ability to establish own succession policy; not subject to sponsoring org's)
- Desired gift consists of certain assets (e.g., higher risk assets)
- Donor can negotiate/enforce individual grant agreements; Useful for major grants for specific purposes (e.g., to ensure grant is actually used to build new wing of hospital)

Questions?